

Illinois Environmental Protection Agency

1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276 – (217) 782-3397 James R. Thompson Center, 100 West Randolph, Suite 11-300, Chicago, IL 60601 – (312) 814-6026

ROD R. BLAGOJEVICH, GOVERNOR

DOUGLAS P. SCOTT, DIRECTOR

CLERK'S OFFICE

DEC 1 4 2007

STATE OF ILLINOIS

(217) 782-9817 TDD: (217) 782-9143

December 11, 2007

John Therriault, Clerk Illinois Pollution Control Board James R. Thompson Center 100 West Randolph Street, Suite 11-500 Chicago, Illinois 60601

Re:

Illinois Environmental Protection Agency v. Ken and Ella Cook

IEPA File No. 336-07-AC; 1990405076—Williamson County

Dear Mr. Therriault:

Enclosed for filing with the Illinois Pollution Control Board, please find the original and nine true and correct copies of the Administrative Citation Package, consisting of the Administrative Citation, the inspector's Affidavit, and the inspector's Illinois Environmental Protection Agency Open Dump Inspection Checklist, issued to the above-referenced respondent(s).

On this date, a copy of the Administrative Citation Package was sent to the Respondent(s) via Certified Mail. As soon as I receive the return receipt, I will promptly file a copy with you, so that the Illinois Pollution Control Board may calculate the thirty-five (35) day appeal period for purposes of entering a default judgment in the event the Respondent(s) fails or elects not to file a petition for review contesting the Administrative Citation.

If you have any questions or concerns, please do not hesitate to contact me at the number above. Thank you for your cooperation.

Sincerely,

Michelle M. Ryan Assistant Counsel

Enclosures

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

	ADMINISTRATIVE	CITATION	RECEIVED CLERK'S OFFICE
ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,)	URIGINA	DEC 1 4 2007
Complainant,)	AC 08-11	STATE OF ILLINOIS Pollution Control Board
v.)	(IEPA No. 336-07-A	aC)
KEN and ELLA COOK,)		
Respondents.)		
	NOTICE OF F	ILING	

To: Ken and Ella Cook 713 N 13th Street Herrin, IL 62948

PLEASE TAKE NOTICE that on this date I mailed for filing with the Clerk of the Pollution Control Board of the State of Illinois the following instrument(s) entitled ADMINISTRATIVE CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST.

Respectfully submitted,

Michelle M. Ryan Assistant Counsel

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544

Dated: December 11, 2007



BEFORE THE ILLINOIS POLLUTION CONTROL BOARD ADMINISTRATIVE CITATION

ILLINOIS ENVIRONMENTAL) PROTECTION AGENCY,)	an Opia
Complainant,	AC 08-11 07/6/N/1/
v. }	(IEPA No. 336-07-AC)
KEN and ELLA COOK,	
Respondents.	

JURISDICTION

This Administrative Citation is issued pursuant to the authority vested in the Illinois Environmental Protection Agency by Section 31.1 of the Illinois Environmental Protection Act, 415 ILCS 5/31.1 (2006).

<u>FACTS</u>

- 1. That Ken and Ella Cook are the present owners ("Respondents") of a facility located at 1607 North Park in Herrin, Williamson County, Illinois. The property is commonly known to the Illinois Environmental Protection Agency as Herrin/Cook.
- 2. That said facility is an open dump operating without an Illinois Environmental Protection Agency Operating Permit and is designated with Site Code No. 1990405076.
 - 3. That Respondents have owned said facility at all times pertinent hereto.
- 4. That on November 15, 2007, Phillip Fatka of the Illinois Environmental Protection Agency's Marion Regional Office inspected the above-described facility. A copy of his inspection report setting forth the results of said inspection is attached hereto and made a part hereof.

VIOLATIONS

Based upon direct observations made by Phillip Fatka during the course of his November 15, 2007 inspection of the above-named facility, the Illinois Environmental Protection Agency has determined that Respondents have violated the Illinois Environmental Protection Act (hereinafter, the "Act") as follows:

- (1) That Respondents caused or allowed the open dumping of waste in a manner resulting in litter, a violation of Section 21(p)(1) of the Act, 415 ILCS 5/21(p)(1) (2006).
- That Respondents caused or allowed the open dumping of waste in a manner resulting in deposition of general construction or demolition debris or clean construction or demolition debris, a violation of Section 21(p)(7) of the Act, 415 ILCS 5/21(p)(7) (2006).

CIVIL PENALTY

Pursuant to Section 42(b)(4-5) of the Act, 415 ILCS 5/42(b)(4-5) (2006), Respondents are subject to a civil penalty of One Thousand Five Hundred Dollars (\$1,500.00) for each of the violations identified above, for a total of <u>Three Thousand Dollars (\$3,000.00)</u>. If Respondents elect not to petition the Illinois Pollution Control Board, the statutory civil penalty specified above shall be due and payable no later than <u>January 31, 2008</u>, unless otherwise provided by order of the Illinois Pollution Control Board.

If Respondents elect to contest this Administrative Citation by petitioning the Illinois Pollution Control Board in accordance with Section 31.1 of the Act, 415 ILCS 5/31.1 (2006), and if the Illinois Pollution Control Board issues a finding of violation as alleged herein, after an adjudicatory hearing,

Respondents shall be assessed the associated hearing costs incurred by the Illinois Environmental Protection Agency and the Illinois Pollution Control Board. Those hearing costs shall be assessed in addition to the One Thousand Five Hundred Dollar (\$1,500.00) statutory civil penalty for each violation.

Pursuant to Section 31.1(d)(1) of the Act, 415 ILCS 5/31.1(d)(1) (2006), if Respondents fail to petition or elect not to petition the Illinois Pollution Control Board for review of this Administrative Citation within thirty-five (35) days of the date of service, the Illinois Pollution Control Board shall adopt a final order, which shall include this Administrative Citation and findings of violation as alleged herein, and shall impose the statutory civil penalty specified above.

When payment is made, Respondents' check shall be made payable to the Illinois Environmental Protection Trust Fund and mailed to the attention of Fiscal Services, Illinois Environmental Protection Agency, 1021North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Along with payment, Respondents shall complete and return the enclosed Remittance Form to ensure proper documentation of payment.

If any civil penalty and/or hearing costs are not paid within the time prescribed by order of the Illinois Pollution Control Board, interest on said penalty and/or hearing costs shall be assessed against the Respondents from the date payment is due up to and including the date that payment is received. The Office of the Illinois Attorney General may be requested to initiate proceedings against Respondents in Circuit Court to collect said penalty and/or hearing costs, plus any interest accrued.

PROCEDURE FOR CONTESTING THIS ADMINISTRATIVE CITATION

Respondents have the right to contest this Administrative Citation pursuant to and in accordance with Section 31.1 of the Act, 415 ILCS 5/31/1 (2006). If Respondents elect to contest this Administrative Citation, then Respondents shall file a signed Petition for Review, including a Notice of Filing, Certificate of Service, and Notice of Appearance, with the Clerk of the Illinois Pollution Control Board, State of Illinois Center, 100 West Randolph, Suite 11-500, Chicago, Illinois 60601. A copy of said Petition for Review shall be filed with the Illinois Environmental Protection Agency's Division of Legal Counsel at 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 62794-9276. Section 31.1 of the Act provides that any Petition for Review shall be filed within thirty-five (35) days of the date of service of this Administrative Citation or the Illinois Pollution Control Board shall enter a default judgment against the Respondent.

Douglas P. Scott, Director
Illinois Environmental Protection Agency

Date: 12/11/07

Prepared by:

Susan E. Konzelmann, Legal Assistant

Division of Legal Counsel

Illinois Environmental Protection Agency

1021 North Grand Avenue East

P.O. Box 19276

Springfield, Illinois 62794-9276

(217) 782-5544

REMITTANCE FORM



ILLINOIS ENVIRONMENTAL)		Control Bo	arc
PROTECTION AGENCY, ORIGINA) Complainant,		AC 08-11	
v.)		(IEPA No. 336-07-AC)	
KEN and ELLA COOK,			
	•		
Respondents.			

Herrin/Cook

SITE CODE NO .:

1990405076

COUNTY:

FACILITY:

Williamson

CIVIL PENALTY:

\$3,000.00

DATE OF INSPECTION:

November 15, 2007

DATE REMITTED:

SS/FEIN NUMBER:

SIGNATURE:

NOTE

Please enter the date of your remittance, your Social Security number (SS) if an individual or Federal Employer Identification Number (FEIN) if a corporation, and sign this Remittance Form. Be sure your check is enclosed and mail, along with Remittance Form, to Illinois Environmental Protection Agency, Attn.: Fiscal Services, P.O. Box 19276, Springfield, Illinois 62794-9276.

ORIGINAL

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

Complainant,

ILLINOIS ENVIRONMENTAL PROTECTION AGENCY

v.

Herrin/Cook

Ken & Ella Cook

1990405076 – Williamson County

DEC 1 4 2007 STATE OF ILLINOIS Pollution Control Board
IEPA DOCKET NO.
08-11

AFFIDAVIT

Affiant, Phillip Fatka, being first duly sworn, voluntarily deposes and states as follows:

Respondent.

- 1. Affiant is a field inspector employed by the Land Pollution Control Division of the Illinois Environmental Protection Agency and has been so employed at all times pertinent hereto.
- 2. On November 15, 2007, between 10:00am and 10:15am, Affiant conducted an inspection of a disposal site operated by Ken & Ella Cook, located in Williamson County, Illinois, and known as Herrin/Cook by the Illinois Environmental Protection Agency. Said site has been assigned site code number 1990405076 by the Agency.
- 3. Affiant inspected said open dumping site by an on-site inspection which included walking and photographing the site.

4. As a result of the material actions referred to in paragraph 3 above, Affiant completed the Inspection Report form attached hereto and made a part hereof, which, to the best of Affiant's knowledge and belief, is an accurate representation of Affiant's observations and factual conclusions with respect to said open dumping site.

Pillroth

Subscribed and Sworn to before me

this 27 day of November, 2007

Notary Public

PWF

"OFFICIAL SEAL"
RONALD E MORSE
Notary Public , State of Intinois
My Commission Expres: 2/21/10

Open Dump Inspection Checklist CO8-11

County:	Williamson		LPC#:	199	040	5076		R	egion: 7	' - Marion	
Location/Sit	e Name:	Herrin/C	ook								
Date:	11/15/2007	Time: I	rom 10:0	0am	То	10:15am	Previo	us Inspec	tion Date:	01/18/20	07
Inspector(s)	: P. Fatka	ā				Weather:	~45F,	sunny, cle	ear		-
No. of Photo	os Taken: #	15 E	Est. Amt. of	Waste:	35	50 yds ³	Sample	es Taken:	Yes#	No	\boxtimes
Interviewed:	:					Compl	aint #:	C-07-024			
Latitude: 3	37.81758	Longitud	e: 89.028	17 (Colle	ection Point	Descrip	tion: Site	Entrance	-	
(Example: La	it.: 41.26493	Long	ı.: -89.38294)		Colle	ection Metho	od: Oth	er Interpo	lation - pre	evious insp	ection
Responsible Mailing Add and Phone I	ress(es)	713 N 1	Ila Cook 3 th L 62948	Verandamus Crimo	7/	GINA		77	CLERK'S DEC 1 STATE OF Collection Collection Collection	OFFICE	d

- Julian	SECTION	DESCRIPTION	VIOL
	ILL	INOIS ENVIRONMENTAL PROTECTION ACT REQUIREMENTS	
1.	9(a)	CAUSE, THREATEN OR ALLOW AIR POLLUTION IN ILLINOIS	
2.	9(c)	CAUSE OR ALLOW OPEN BURNING	
3.	12(a)	CAUSE, THREATEN OR ALLOW WATER POLLUTION IN ILLINOIS	
4.	12(d)	CREATE A WATER POLLUTION HAZARD	
5.	21(a)	CAUSE OR ALLOW OPEN DUMPING	\boxtimes
6.	21(d)	CONDUCT ANY WASTE-STORAGE, WASTE-TREATMENT, OR WASTE- DISPOSAL OPERATION:	
	(1)	Without a Permit	\boxtimes
	(2)	In Violation of Any Regulations or Standards Adopted by the Board	
7.	21(e)	DISPOSE, TREAT, STORE, OR ABANDON ANY WASTE, OR TRANSPORT ANY WASTE INTO THE STATE AT/TO SITES NOT MEETING REQUIREMENTS OF ACT	
8.	21(p)	CAUSE OR ALLOW THE OPEN DUMPING OF ANY WASTE IN A MANNER WHICH RI IN ANY OF THE FOLLOWING OCCURRENCES AT THE DUMP SITE:	ESULTS
	(1)	Litter	
	(2)	Scavenging	
	(3)	Open Burning	
	(4)	Deposition of Waste in Standing or Flowing Waters	
	(5)	Proliferation of Disease Vectors	
	(6)	Standing or Flowing Liquid Discharge from the Dump Site	

LPC# 1990405076

Inspection Date: 11/15/2007

	(7)	Deposition of General Construction or Demolition Debris; or Clean Construction or Demolition Debris	
9.	55(a)	NO PERSON SHALL:	
	(1)	Cause or Allow Open Dumping of Any Used or Waste Tire	
	(2)	Cause or Allow Open Burning of Any Used or Waste Tire	
		35 ILLINOIS ADMINISTRATIVE CODE REQUIREMENTS SUBTITLE G	
10.	812.101(a)	FAILURE TO SUBMIT AN APPLICATION FOR A PERMIT TO DEVELOP AND OPERATE A LANDFILL	\boxtimes
11.	722.111	HAZARDOUS WASTE DETERMINATION	
12.	808.121	SPECIAL WASTE DETERMINATION	
13.	809.302(a)	ACCEPTANCE OF SPECIAL WASTE FROM A WASTE TRANSPORTER WITHOUT A WASTE HAULING PERMIT, UNIFORM WASTE PROGRAM REGISTRATION AND PERMIT AND/OR MANIFEST	
		OTHER REQUIREMENTS	
14.		APPARENT VIOLATION OF: () PCB; () CIRCUIT COURT CASE NUMBER: ORDER ENTERED ON:	
15.	OTHER:		
	7		

Informational Notes

- 1. [Illinois] Environmental Protection Act: 415 ILCS 5/4.
- 2. Illinois Pollution Control Board: 35 Ill. Adm. Code, Subtitle G.
- 3. Statutory and regulatory references herein are provided for convenience only and should not be construed as legal conclusions of the Agency or as limiting the Agency's statutory or regulatory powers. Requirements of some statutes and regulations cited are in summary format. Full text of requirements can be found in references listed in 1. and 2. above.
- 4. The provisions of subsection (p) of Section 21 of the [Illinois] Environmental Protection Act shall be enforceable either by administrative citation under Section 31.1 of the Act or by complaint under Section 31 of the Act.
- 5. This inspection was conducted in accordance with Sections 4(c) and 4(d) of the [Illinois] Environmental Protection Act: 415 ILCS 5/4(c) and (d).
- 6. Items marked with an "NE" were not evaluated at the time of this inspection.

Illinois Environmental Protection Agency Narrative Inspection Report

Site #: 1990405076 Date: 11-15-07

County: Williamson Inspector: P. Fatka

Subject: Herrin/Cook

Complaint #: C-07-024

General Remarks

G.P.S.: N 37.81758 W 89.02817 Time: 10:00am - 10:15am

Volume of waste found at site: ~350 yd³

Owner of Property: Ken & Ella Cook

Weather: ~45°F, sunny, clear Soil Conditions: normal

This inspection was made as a follow-up to the Jan. 18, 2007 inspection by S. Williams of this office. The site is located at 1607 N Park in Herrin, Illinois and occupies lots 2-19-202-002,003, & 004. The site was easily accessed by North Park. This inspector went to knock on the door and noticed that occupancy of the site had been prohibited by the City of Herrin on 3-9-07. No one made any attempt to inquire about my presence at the site. Fifteen (15) pictures were taken of the waste, which consisted of general construction and demolition debris (GC/DD), household items, and general refuse. A roll-off box was present, and appeared to be roughly 1/3 full of GC/DD and general refuse. The remaining waste was broken into three piles; a fenced area to the south of the building that was estimated by pacing to be about 8yd by 13yd, the fenced in area to the west of the building that was approximately 8yd by 40 yd, and a pile north of the building and east of the roll-off box that was roughly 10yd by 5yd. A semi-truck trailer was in the area west of the building with materials underneath it. Two accumulations were covered by tarps, and some materials had been placed in containers or stored off the ground. Generally the items at this site were otherwise left unprotected and exposed to the elements. The amount and type of waste at this site indicates that it has been consolidated from off-site. The cardboard boxes of household items found in previous inspections are no longer in evidence, but there seems to be more GC/DD in this inspection than in previous ones. It is difficult to tell if any improvement has been made at this site, and it appears to have more waste than in previous inspections. No receipts for disposal have been received by this office.

The following conditions, which constitute violations, were observed:

Illinois Environmental Protection Act Requirements:

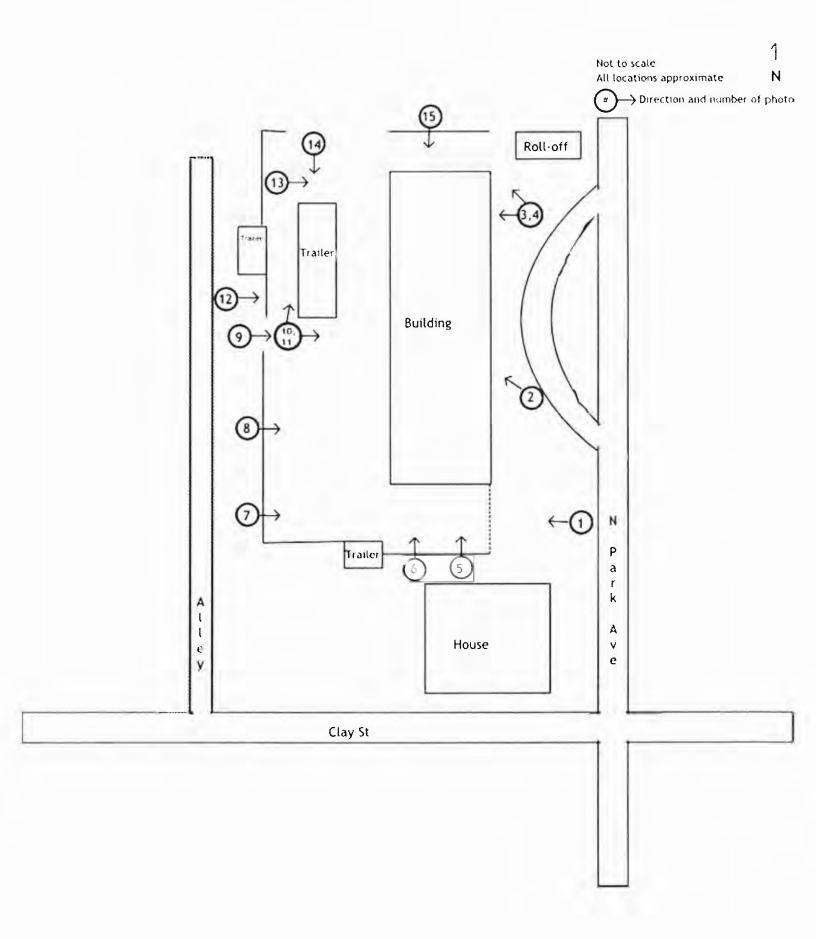
- 1. 21(a) Cause or allow open dumping
- 2. 21(d) Conduct any waste-storage, waste-treatment, or waste-disposal operation:

- (1) Without a permit
- (2) In violation of any regulations or standards adopted by the Board
- 3. 21(e) Dispose, treat, store, or abandon any waste or transport any waste into the State at/to sites not meeting requirements of Act
- 4. 21(p) Cause or allow the open dumping of any waste in a manner which results in any of the following occurrences at the dump site:
 - (1) Litter
 - (7) Deposition of general construction or demolition debris or clean construction or demolition debris

35 Illinois Administrative Code Requirements Subtitle G

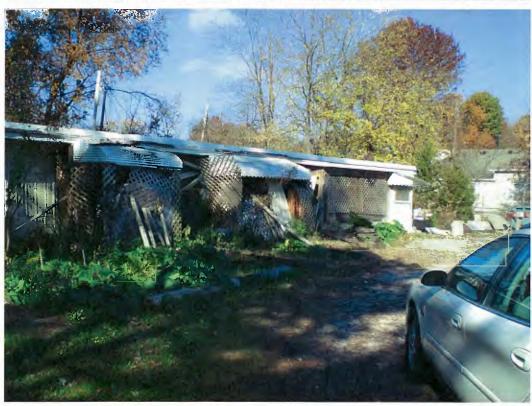
5. 812.101(a) Failure to submit an application for a permit to develop and operate a landfill

<u>Findings:</u> This site seems to be unimproved from previous inspections. While fewer boxes of household items were present, more GC/DD appeared to be on site. The amount of waste present indicates that it is being consolidated from off site. No disposal receipts have been received by this office. The ownership of the site was confirmed at the William County Assessors Office.





Date: 11-15-07
Time: 10:05am
Direction: W
Photo by: P. Fatka
Exposure #: 001
Comments: General
debris and fenced area
south of building.



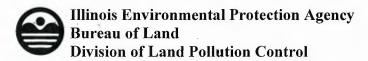
Date: 11-15-07
Time: 10:05am
Direction: NW
Photo by: P. Fatka
Exposure #: 002
Comments: Front of
building. Both awnings
are filled with GC/DD
partially protected from
the elements.



Date: 11-15-07
Time: 10:07am
Direction: W
Photo by: P. Fatka
Exposure #: 003
Comments: Boxed
household items in front
of and partially blocking
the door. The sign below
the 1607C is an official
notice barring occupancy
at this site.



Date: 11-15-07
Time: 10:07am
Direction: NW
Photo by: P. Fatka
Exposure #: 004
Comments: General
debris and the roll-off
box.





Date: 11-15-07
Time: 10:09am
Direction: N
Photo by: P. Fatka
Exposure #: 005

Comments: GC/DD in the area south of the building.



Date: 11-15-07
Time: 10:10am
Direction: NE
Photo by: P. Fatka
Exposure #: 006
Comments: GC/DD and
commercial shelving in
the area south of the
building.



Date: 11-15-07
Time: 10:10am
Direction: E
Photo by: P. Fatka
Exposure #: 007
Comments: View from
over the makeshift fence
showing GC/DD.



Date: 11-15-07
Time: 10:11am
Direction: E
Photo by: P. Fatka
Exposure #: 008
Comments: GC/DD and
household items in the
area west of the building.

File Names: 1990405076~11152007-[Exp. #].jpg



Date: 11-15-07
Time: 10:11am
Direction: E
Photo by: P. Fatka
Exposure #: 009
Comments: View from
the gap in the makeshift
fence. Burn barrels,
GC/DD, and the semi
trailer are visible.



Date: 11-15-07
Time: 10:11am
Direction: S
Photo by: P. Fatka
Exposure #: 010

Comments: GC/DD piles. Photo was taken at eye level, indicating that this pile is at least 5' tall.



Date: 11-15-07
Time: 10:12am
Direction: N
Photo by: P. Fatka
Exposure #: 011
Comments: GC/DD. The
items under the trailer
are partially protected
from the elements, but the
rest are wholly exposed.
More commercial
shelving is visible in this
shot.



Date: 11-15-07 Time: 10:12am Direction: SE Photo by: P. Fatka Exposure #: 012 Comments: Historical burn pile and GC/DD.



Date: 11-15-07
Time: 10:13am
Direction: E
Photo by: P. Fatka
Exposure #: 013
Comments: View east
from the north of the
trailers. Boxed
household goods seen in
the 1/18/07 inspection are
no longer visible, but
larger household items
appear to be in the
location the boxes
occupied.



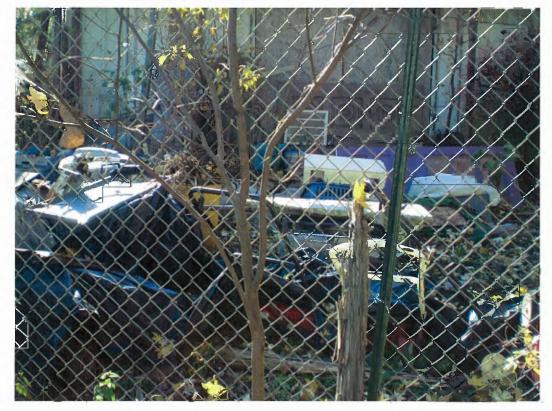
Date: 11-15-07 Time: 10:13am Direction: S Photo by: P. Fatka Exposure #: 014

Comments: GC/DD and household items north of

the trailer.

Date: 11-15-07

DIGITAL PHOTOGRAPHS



Time: 10:13am
Direction: S
Photo by: P. Fatka
Exposure #: 015
Comments: Household
items and general debris

north of the building.

Date: Time: Direction: Photo by: Exposure #: Comments:

No Photograph.

PROOF OF SERVICE

I hereby certify that I did on the 11th day of December 2007, send by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid, by depositing in a United States Post Office Box a true and correct copy of the following instrument(s) entitled ADMINISTRATIVE CITATION, AFFIDAVIT, and OPEN DUMP INSPECTION CHECKLIST

To: Ken and Ella Cook 713 N 13th Street Herrin, IL 62948

and the original and nine (9) true and correct copies of the same foregoing instruments on the same date by Certified Mail, Return Receipt Requested, with postage thereon fully prepaid

To: John Therriault, Clerk

Pollution Control Board James R. Thompson Center

100 West Randolph Street, Suite 11-500

Chicago, Illinois 60601

Michelle M. Ryan

Assistant Counsel

Illinois Environmental Protection Agency 1021 North Grand Avenue East P.O. Box 19276 Springfield, Illinois 62794-9276 (217) 782-5544



SENDER. COMPLETE THIS SECTION	COMPLETE THIS BEAT OF CHARGING RY			
 Complete items 1, 2, and 3. Also complete item 4 if Restricted Delivery is desired. Print your name and address on the reverse 	A. Signature X ☐ Agent ☐ Addressee			
so that we can return the card to you. Attach this card to the back of the mailpiece, or on the front if space permits.	B. Received by (Printed Name) C. Date of Delivery			
1. Article Addressed to: Ken & Ella Cook 713 N. 13th St. Herrin, IL 62948	D. Is delivery address different from item 1? ☐ Yes If YES, enter delivery address below: ☐ No			
	3. Service Type Certified Mail Registered Insured Mail C.O.D.			
	4. Restricted Delivery? (Extra Fee)			
2. Article Number 7004 2510 001	01 8619 0671			
PS Form 3811, February 2004 Domestic R	eturn Receipt 102595-02-M-154			

bcc: Susan Konzelmann, DLC #21

Mike Davison, Division of Land Pollution Control #24

Division of Land Pollution Control File Room #24 (Compliance File)

Herrin/Cook

1990405076—Williamson County

Phillip Fatka, Marion Regional Office

INFORMATIONAL NOTICE!!!

IT IS IMPORTANT THAT YOU READ THE ENCLOSED DOCUMENTS.

NOTE:

This Administrative Citation refers to <u>TWO</u> separate State of Illinois Agencies. One is the **ILLINOIS POLLUTION CONTROL BOARD** located at James R. Thompson Center, 100 West Randolph Street, Suite 11-500, Chicago, Illinois 60601. The other state agency is the **ILLINOIS ENVIRONMENTAL PROTECTION AGENCY** located at: 1021 North Grand Avenue East, P.O. Box 19276, Springfield, Illinois 61794-9276.

If you elect to contest the enclosed Administrative Citation, you must file a <u>PETITION FOR REVIEW</u> with thirty-five (35) days of the date the Administrative Citation was served upon you. Any such Petition for Review must be filed with the clerk of the Illinois Pollution Control Board by either hand delivering or mailing to the Board at the address given above. A copy of the Petition for Review should be either hand-delivered or mailed to the Illinois Environmental Protection Agency at the address given above and should be marked to the ATTENTION: DIVISION OF LEGAL COUNSEL.

Any person other than individuals MUST appear through an attorneyat-law licensed and registered to practice law. Individuals may appear on their own behalf, or through an attorney. 35 III. Adm. Code 101.400(a).